Newton St Cyres Community Resilience Plan

February 2015



Newton St Cyres Parish Council

WITH SUPPORT FROM





Amendments

Date	Page Number	Reason for Amendment	Changed by

Plan Distribution

Organisation	Contact Details	Number Issued
		1
		2
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		4

Plan Preparation

This Plan was supported by Devon County Council's Pathfinder Flood Community Resilience project. The Plan was developed by the Newton St Cyres Community Resilience Group for the Parish Council, with assistance from Devon County Council, the Environment Agency and Contingency Planning Solutions.

As part of the preparation of this Plan many people and agencies have joined forces to make the Plan a reality. These include the people of Newton St Cyres Parish, the Community Support Group, landowners large and small, and Mid Devon District Council. They have done much to put in place measures that will reduce the possibility of emergencies occurring in the Parish and fostered an increased awareness and understanding of the issues and how to deal with them.

CONTENTS

Section		Page
	Amendments, Plan Distribution and Contents	2
1.0	Introduction	4
2.0	Community Hazards	7
3.0	Mitigation Measures	12
4.0	Key Resources and Locations	15
5.0	Pre-Emergency Procedures	18
6.0	Emergency Actions	20
7.0	Flooding	24
8.0	Key Contacts	28
Annex A	Vulnerable Residents and Properties	31
Annex B	EAP Evacuee Registration Form	32
Annex C	Log Sheet	34
Annex D	Map of the Community with Key Locations	35
Annex E	Suggested Contents of CRST Grab Bag	36
Annex F	Householders Self Help Household Emergency Plan	37
	Flood Action Checklist	42

1.0 INTRODUCTION

1.1 The Parish of Newton St Cyres

Newton St Cyres is a parish within the Mid Devon District located about 4 miles NW of Exeter and 4 miles SE of Crediton with altitude varying from 20 to 200 m. Newton St Cyres village centre is in the middle of the parish and lies on the Shuttern Brook that runs north into the River Creedy. Much of the north of the village is on alluvial soils of the Creedy floodplain, whilst most of the land in the middle of the parish is fairly flat and on free-draining red sandstone soils. The south of the parish is hilly with poorly-drained clay and shale soils. Most of the parish is farmed, but there are substantial areas of coniferous and mixed woodland in the south.

The A377 road between Exeter and Crediton runs through Newton St Cyres village centre. The parish also has small areas of development separated from the village centre, several hamlets and scattered housing. The Sand Down Lane/Tytheing Close development is separate from and to the east of the village centre. Smallbrook lies to the NW, between the village centre and Crediton, whilst Sweetham is to the north and has the Newton St Cyres Railway Station. Half Moon is on the A377 between the village and Exeter and Langford is to the NE of the village, north of the A377. Much of the scattered housing relates to farms (or former farms) and their cottages (Newton St Cyres Parish Plan, 2008¹).

1.2 Background to the Community Resilience Plan

An emergency/major incident is any event or circumstance (happening with or without warning) that causes or threatens death or injury, disruption to the community, or damage to property or to the environment on such a scale that the effect cannot wholly be dealt with by the emergency services, local authorities and other organisations as part of their normal day-to day activities.

These may include events such as flooding, heavy snowfall, severe winds, fire, electricity and water failure, or a major traffic or train accident.

Although there is no statutory responsibilities for communities to plan for, respond to, or recover from emergencies, it is good practice to identify potential hazards and make simple plans on how they could respond to them.

¹ http://www.middevon.gov.uk/newtonstcyres/CHttpHandler.ashx?id=10164&p=0

This plan has been developed to provide resilience for the community in Newton St Cyres Village in the pre-event phase or early stages of an emergency.

1.3 Aim

The aim of this plan is to increase resilience within the local community to flooding and other possible emergencies and to make the Parish of Newton St Cyres a safe and prosperous community.

1.4 Objectives

- Identify the risks most likely to impact the community
- Identify relevant steps to mitigate and respond to major incident and emergency situations
- Document resources available for use in an major incident/emergency
- Provide guidance for action in the lead-up to, and in the event of, an major incident/emergency
- Identify vulnerable locations and residents in the community
- Provide key contact details for the Emergency Services

1.5 Community Resilience Support Process

The Newton St Cyres Parish Council has oversight of the planning and coordination process for the Community Resilience Support process and has nominated **Councillor Roger Cashmore** as the single point of contact.

Within the community, the **Community Resilience Plan (CRP)** has been developed by community members with support from Devon County Council and the Environment Agency.

The coordination and implementation of emergency responses within the Parish is done by the **Community Support Group (CSG)** through a number of networks such as the Flood Response Network (FRN), the Snow Wardens and Neighbourhood Watch. These together constitute the **Community Resilience Support Team (CRST).**

These different networks will deliver the emergency actions outlined in this plan in advance of the emergency services taking control. Following that point the networks will follow the guidance of the appropriate emergency services.

The CRST, through the Community Support Group, are responsible for activating this plan and keeping it up to date along with assistance from the Parish Council. A full review of this plan should be carried out annually to identify changes in risks, procedures and to ensure that the contact numbers are still correct.

It has been agreed that in times of emergency, the Parish Council or other appointed person is to refer to the 'Community Support Group' for volunteers to assist the Parish Council and community. For example, duties may include door knocking, running the Parish Shelter, undertaking welfare checks for vulnerable persons or relaying information from other areas of Newton St Cyres (e.g. flood conditions, snow fall, power cuts etc.).

Contact information for key members of the 'Community Support Group' are available from the Crown and Sceptre Public House in Newton St Cyres village centre and from members of the Parish Council. Any holder of the 'Community Support Group list' can cascade information prior to and during an emergency. The cascade system will contain instructions about how the system works.

Key criteria for being a member of the CRST are that they should:

- Reside in Newton St Cyres Parish and have good local knowledge
- Be able and willing to assist in the event of an emergency
- Provide assurance to the vulnerable in the community
- Communicate with the community and relevant agencies in times of emergency
- Maintain confidentiality where necessary
- Keep a 'grab bag' containing the plan, appropriate clothing and equipment (see Annex E)

2.0 Community Hazards

While the Parish of Newton St Cyres is not regularly or severely affected by major incidents/emergencies there are a number of incidents which do occasionally, or could potentially, occur and for which the Community Resilience Plan provides guidance. These events, their likely risk, effects and impacts are briefly outlined below. Refer to the map in **Annex D** for site locations.

Incident	Risks, Effects and Impacts
Flooding	The main risk from water runoff is the flooding of the A377 at
Surface water runoff from	either or both Langford bridge (Site A on map) and west of
fields and built-up areas	Smallbrook (Site B on map). The risks of this are quite high and
accumulates on the surface	impact on emergency services reaching the village and beyond
and causes flooding incidents.	are potentially very serious. This is likely to also stop traffic flow
Heavy rains leading to infiltration and overland flow,	which may further impede emergency services to the Parish. This may also cause traffic to divert to smaller back roads
event may not be anticipated	generating traffic congestion and potential threats to personal
and flooding can occur very	safety, and further constraining access by emergency vehicles.
rapidly.	Runoff from fields around Rew Cross in Sweetham (Site C on map) can cause some overflow in the brook to the south of the road and flooding across the road in between New Estate and Nortons Cross, south of Sweetham Cottages (Site D on map). Flooding can also occur further east from this point between Nortons Cross and Winscott Barton, blocking road access to Sweetham. Runoff from the land to the North of the Beer Engine pub in Sweetham can also cause localised flooding on the road to the east of the pub north of the railway station.
	In Newton St Cyres village, localised runoff flooding also occurs on Sand Down Lane, near the school (SE of Site J on map), and around Lilly Farm (S of Site J on map).
	Runoff from the A377 also affects the grounds of Marsh Mill Court in Half Moon and contributes to the flooding threat when the Creedy is high (Site H on map). Snowmelt can also increase water run-off and its consequences.
The River Creedy rises near	Overflow of riverbanks causes widespread flooding of the Creedy
Puddington and flows south to	valley and periodically closes Station Road to Sweetham (Site E
Crediton where it joins the	on map). Trees being carried by the flood may damage the
Yeo, which rises near Glen	Bridge over the Creedy.

View. Downstream of Crediton the floodplain widens and the river flows south easterly to join the River Exe, north of Exeter at Cowley	The frequency of overflow from the River Creedy is fairly high and occurs most years to varying degrees. The impact is generally medium where travel through the village may be disrupted. When Station Road is closed, and this is associated with flooding at Langford (Site F on map), Camps Bridge (Site G on map) and Jackmoor hamlet (Site L on map), Sweetham becomes effectively isolated. Vehicles attempting to cross this flooded area may be damaged or risk being swept away. People's lives may also be threatened when crossing flooded areas on foot. The Creedy also floods at Half Moon and poses a threat to housing at Marsh Mill Court (Site H on Map). The Creedy can also flood the road on the north east side of New Bridge at Langford (Site M on map).
The Shuttern Brook is a tributary of the River Creedy and drains a small area south of Newton St Cyres. The river flows predominantly through woodland and arable farmland before flowing through Newton St Cyres, to it confluence with the River Creedy	In West Town Road (Site I on map), Meadowlands and Pump Street (Site J on map), flooding from the Shuttern occurs occasionally. It may flood West Town Road and may restrict traffic in Pump street. There is an occasional threat to local houses, which may be increased by surface water runoff from fields south of Lilly Farm.
Small Brook is a brook rising	In the Smallbrook area (Site K on map) both runoff from fields
in the hills to the south of the	and flooding from Small Brook itself build up on the south side of
village and flowing northeast	the A377. This occurs annually and poses a potential threat to
to cross the A377 at the	local houses on both sides of the A377.
hamlet of Smallbrook	
Shobrooke Lake is a brook	This periodically floods the road at Camps Bridge (Site G on
heading north to south from	map) and has led to road damage and restricted traffic flow.
Stockleigh Wood to cross the	
road at Camps bridge	
Jackmoor Brook flows east	This periodically floods the road (Site F on map) and closes off
to west through Langford	an important access route to the rest of the parish and creates a
	flooding hazard for nearby houses.
Landslip	The hedgerows surrounding Newton St Cyres are steep sided
	and high, historically, and recently following heavy rains, these

	hedgerows slide, most commonly into the roadways which are	
	notably narrow and unlit in this area thus posing a threat to	
	vehicles and pedestrians.	
Sustained cold period	This could lead to burst water pipes and pose a threat to more	
	vulnerable members of the community.	
Heavy Snow	There is an annual risk of light snow and an occasional risk of	
	heavy snow.	
	Heavy snow can impede traffic into and out of the village along	
	the A377 and movement along smaller roads. It may also cause	
	vehicle accidents. It is only likely to last for a short time until	
	snow ploughs clear main routes.	
	There is the potential threat of disruption of pedestrian movement	
	and the possible cause of physical injury, especially amongst the	
	elderly.	
Severe Weather: High Winds	This is most frequent in winter months and may occasionally	
	bring down trees to block roads, cut power lines and damage	
	buildings.	
	Falling branches are also a threat to both cars and pedestrians.	
	Impacts on households may be from direct tree damage and	
	through the loss of electricity.	
	Fallen trees may restrict water flows in rivers and cause flooding.	
	Trees may also block roads and limit access by emergency	
	services.	
Electricity or Water Failure	The risk is generally localised and quickly resolved. However, the	
	loss of electricity or water to homes may threaten the survival or	
	health of particularly vulnerable individuals and could result in the	
	requirement to provide shelter and facilities to those affected,	
	particularly during inclement weather.	
Gas pipeline leakage or damage	The effects of this could be severe in the local vicinity.	
damage		
Structure failure	This could be the collapse of a bridge, a lamp-post falling on the	
	road, a wall collapsing on the road. Given the reduced funding for	
	the maintenance of public structures the risk of this hazard is	
	increasing.	
Major pollution event	The amount of chemical storage in the parish is relatively low	
	although domestic fuel oil storage is high. The most likely source	
	of pollution is from vehicles crossing the parish that are involved	

	in a road traffic accident. The effects and impacts on both human
	health and the environment are likely to be severe but localised.
	·
Drought and heat wave	In the infrequent event of a drought or heat wave there may be a
	need for water supplies to be delivered to the community. Those
	most at risk from drought and /or heat waves are:
	 Older People Those on dialysis machines Babies and young children People with mental health problems People on certain medication People with serious chronic conditions, particularly breathing or heart problems People who already have a high temperature from an infection People who use alcohol or illicit drugs People with mobility problems
Pandemic	Major outbreaks of illnesses such as flu. These are on the
	increase and can have a serious effect on the young, elderly and
	infirmed.
Fire	This is more likely to occur in winter when fires have been lit
	inside houses.
	With a number of thatched premises in the village there is a risk
	that a fire in one property could spread to adjacent properties,
	possibly requiring the need for temporary accommodation for
	displaced residents ² .
Road Traffic Accident	The A377 has frequent road traffic accidents. Such an event
The A377 runs through the	may result in the death or injury of people and the blockage of
village between Crediton and Exeter	traffic.
Many other roads are single	Single lane roads pose a particular hazard to traffic and
lane.	accidents are likely to constrain traffic flows severely.
	This will require the provision of immediate shelter for casualties
	and survivors. Accidents may become more frequent during
	heavy rainfall and during snow.
Railway or aircraft Incident	A railway or air traffic accident within the parish is unlikely to
Exeter to Barnstaple Branch	occur but would have a major impact on the premises and
Line, runs between Sweetham	environment adjacent to the impact site or result in line and rail
and NSC village.	network disruption.

² See: http://www.dsfire.gov.uk/YourSafety/SafetyInTheHome/ThatchRoofSafety/Index.cfm?siteCategoryId=4&T1ID=35&T2ID=48

The airspace above the	It is also likely to result in large numbers of people being
Creedy valley is regularly used	stranded away from major roads and may require considerable
by civil and military aviation as	input of emergency services.
a route.	
Emergency Vehicle Access	Newton St Cyres is a small village with limited parking available
Blocked by inappropriate	to residents and visitors. Vehicles may unknowingly be parked on
parking of private vehicles	roadside and thus blocking Emergency Services access
parking or private veriloids	threatening lives and property.

3.0 Mitigation Measures

There are measures in place or which can be adopted which are designed to reduce the risk and/or impact of these emergencies. These can assist individuals or the wider community and are outlined below,

Incident	Mitigating Measures
	Householders that own properties that are sited in flood prone areas can do much to reduce the effects and impacts of floods. The National Flood Forum (www.nationalfloodforum.org.uk/) provides advice and guidance about how to reduce the effects of floods and delay the consequences. They also produce the Blue Pages Directory which is an independent directory of flood related goods and services (http://www.bluepages.org.uk/).
	Flooding of the Creedy may be anticipated by monitoring Flood Alerts for Mid Devon Rivers. The River Creedy has Flood Warnings from Upton Hellions, Yeoford and Cowley. These can be monitored on the internet at:
Flooding from Rivers and Runoff	 Yeoford: http://apps.environment-agency.gov.uk/river-and-sea-levels/120726.aspx?stationId=3244, Upton Hellions: http://apps.environment-agency.gov.uk/river-and-sea-levels/120726.aspx?stationId=3245
	A tipping bucket rain gauge has recently been installed to the South of the West Town Road in the village to monitor rainfall in the catchment of Shuttern Brook. This provides warnings both through the internet and to key Flood Response Network members.
	To reduce the threat of flooding riparian landowners (large and small) should ensure that waterways are clear from obstruction and that litter and other materials are removed. The Environment Agency should be consulted for advice on how this can be done.
	The Parish Council should be notified of blocked culverts and drains as soon as they appear. Householders should prepare a home emergency plan (see:

	https://www.dcisprepared.org.uk/a-clear-
plan;jsessionid=785F73003E29BDA4149DEB6103C4FE2D	
	Landowners to maintain banks in a secure condition where
Landslip	possible. The community should monitor potential landslip
	threats and keep local authorities informed.
	Ensure water pipes are well lagged, adequate heating fuel is
	available and that warm clothing, food and water are available.
Sustained cold period	Vulnerable groups should be monitored.
	Heavy snow disruption is only likely to last for a short time until
	snow ploughs clear main routes.
	Care provider agencies operating in Newton St Cyres have their
Heavy Snow	Care provider agencies operating in Newton St Cyres have their
	own contingency plans to get their staff to those for whom they care.
	Guidance should be sought from snow wardens (refer to Section
	8 for contacts).
	Landowners should regularly inspect trees on their land, to
	ensure that they are not a danger to traffic and pedestrians, or
Severe Weather: High Winds	likely to contribute to flooding events in severe weather
	conditions.
	There is little that can be done in preparation for this beyond
	linking closely with emergency services. Households are
	encouraged to obtain a 'Householders Emergency Plan' to
Electricity or Water Failure	support them in preparing and responding to any emergencies
	that effect their household (See Annex F). You can pick one up
	for free at your local Post Office/Public House/Church.
	There is little that can be done in preparation for this beyond
Gas pipe leakages	notifying the authorities when gas leakage is suspected.
Structure failure	There is little that can be done in preparation for this beyond
	notifying the authorities of any structural damage in the parish.
	Householders should maintain domestic oil storage facilities in
	good order.
Major pollution event	Farmers and other business should ensure chemical storage is in
	good condition.
	Householders can monitor the water conditions prior to this
Drought and heat waves	becoming a major issue and can stock up on bottled water.
	In heat waves drink more water, keep in shade and watch for

	signs of dehydration ³ .		
	Vulnerable groups should be identified in advance (Refer to		
	Annex A).		
Pandemic	The most likely pandemic is flu. Read the Local Resilience Forum's Influenza Pandemic Containment Plan (see https://www.dcisprepared.org.uk/emergency_plans) and put in place necessary preparations.		
	Householders should be aware of potential risks to their property,		
	chimneys should be swept on a regular basis, and fire-fighting		
Fire	equipment should be in place, accessible and regularly		
	checked/tested or replaced.		
	The Fire and Rescue Service can provide individuals with advice		
	about their homes and they have useful literature that is given		
	free. Householders should visit www.dsfire.gov.uk.		
Transport Accident	There is little that can be done in preparation for this beyond		
Road, rail or aircraft	linking closely with emergency services.		
	The community should monitor the feasibility of emergency		
Emergency Vehicle Access	service access to all areas of the community and notify Parish		
	Council of potential hazard areas or obstructions.		
	The owners of cars parked in the way should be advised to remove them immediately.		

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³ Symptoms of heat exhaustion can include headaches, dizziness, nausea and vomiting, muscle weakness or cramps, pale skin, and a high temperature. If left untreated heat exhaustion can easily become heatstroke. Symptoms can include headaches, nausea, an intense thirst, sleepiness, hot, red and dry skin, a sudden rise in temperature, confusion, aggression, convulsions and loss of consciousness. Heatstroke can result in irreversible damage to your body, including the brain, or death (see: http://www.devon.gov.uk/coping-with-a-heatwave-2010.pdf)

4.0 Key Resources and Locations

4.1 Incident Control Points (ICPs)

Two Incident Control Points (ICP) have been identified as follows:

- The primary ICP(1) will be at: Newton St Cyres Parish Hall, EX5 5BL
- The secondary ICP(2) will be at: The Recreation Ground, Sweetham, EX5 5AX

If ICP 1 is not accessible, ICP 2 should be elected, vice versa. It is likely that, if the incident is a flood, then Sweetham will be cut off from the main village and both ICPs will need to be used.

Upon arrival of the emergency services, which may locate at a different ICP, members of the CRST should make themselves known to the emergency services and provide them with a copy of the CRP, and be available to provide local knowledge.

The Emergency Services may relocate the ICP to another location; upon relocation the Co-ordinator should assist the Police at this location.

Alternative sites in the case of severe emergencies or those localised near an ICP/EAP include the Primary School and the Church.

4.2 Evacuation Assembly Points (EAPs)

The aim of the EAP is to provide a facility for the public to use as a short-term refuge. The EAP will be activated if the CRST decides that it is necessary to evacuate residents to a place of safety.

Later in an emergency where people are required to leave their homes Devon County Council may set up a Rest Centre to provide temporary shelter. The Rest Centre will have facilities for sleeping, hot food/drinks and information.

The EAPs are:

- West Town: Newton St Cyres Parish Hall, EX5 5BL
- Sweetham: The Recreation Ground, Sweetham, EX5 5AX

For key holder contacts refer to Section 8 'Key Contacts'

EAP Evacuee Registration Forms are to be filled in and are an example is shown in Annex B.

There will be a requirement for volunteers to staff and run the EAP, if there is no volunteer staffing available copies of the 'EAP Evacuee Registration Form' should be placed in clear view for those seeking shelter to sign and hand in.

4.3 First Aid Resources

A defibrillator is available at the Crown and Sceptre pub located on the A377 in the main village. The location of other first aid supplies and skilled personnel can be found through the **Community Support Group**.

4.4 Emergency Response Equipment

There are three Emergency Supply Stores in the community:

- 1. The Parish Hall
- 2. The Recreation Ground Hall
- Smallbrook

Each of these sites will have the following equipment:

- An emergency response store
 Flashing lights
- Sandbag alternatives (e.g. Aqua Sacs)
 Torches
 High visibility vests
- Plastic sheeting
 Wheel barrows
- Emergency warning signs
 Spades/shovels

Individuals and families are encouraged to have a store of their own sand, sandbags and polythene sheets to help protect their properties from flooding. They are also encouraged to attend Community Flood Workshops where valuable advice will be given.

4.5 Private Assets in the Community

Ladders, shovels, diggers, chain saws, four wheel drive vehicles and other equipment that may be available for use in the event of an emergency, along with owners contact telephone numbers, will be kept in a confidential register of assets by the CSG.

4.6 Helicopter Landing Sites (HLS)

These facilities will only be used following liaison between the military and the emergency services in the Rescue Phase of an incident.

The Emergency Services and Military will decide upon the most suitable of these locations dependent upon incident circumstances.

Devon Air Ambulance Trust (DAAT) are in the process of fitting helicopter-activated guidance lights to community landing locations - it is envisaged that NSC will be included in the 2015 works (Contact Nigel Hare at DAAT on n.hare@daat.org).

5.0 Pre-Emergency Procedures

5.1 Pre-Emergency Conditions

In event of emergency refer directly to Section 6

Some emergencies will arise suddenly with no warnings,

In other situations the conditions will steadily worsen giving advanced warning of a possible emergency. Such worsening factors might include falling snow, flood warnings from the Met Office, or rising water levels. These warning signs should stimulate the CRST to begin Pre-Emergency Actions as outlined in the table below.

5.2 Pre-Emergency Action Check List

In the event of conditions indicating a possible emergency, the CRST will initiate the following actions in preparation:

Action		Complete
	Where a major incident of an emergency is possible or	
	anticipated the CRST are to meet and monitor the situation	
1	and warn members of community as appropriate (especially	
	vulnerable groups such as Langford House and NSC Primary	
	School- Refer to Annex A). Be prepared to respond urgently.	
	Dial 101 (or 999 in case of emergency) and ensure the	
	emergency services are aware of the major incident and follow	
	any advice given. If it's a flood, call the Flood Incident Line on	
2	0345 988 1188.	
	Call 101 and ask for the CRST Co-coordinators details to be	
	forwarded onto Silver Command as a point of contact.	
3	Contact and inform Mid-Devon District Council (See Section	
3	8.0 Key Contacts)	
	Persons Responsible to begin recording details on the Log	
4	Sheet in Annex C including:	
	Any decisions you have made and why	
	Actions taken	

	Who you spoke to and what you said	
	Any information received	
5	Contact members of the community that need to be alerted by agreed method • Households affected • Volunteers and key holders as appropriate	
6	If necessary, call a community meeting but ensure the venue is safe and people can get there safely.	
7	Make sure you take notes and record actions from the meeting. If a decision is reached to activate the Community Resilience Plan remember to follow the appropriate check sheet.	
8	When the emergency services attend, the CRST Coordinator should make him or herself and the CRP available	

UNDER NO CIRCUMSTANCES SHOULD YOU PUT YOURSELF OR OTHERS AT RISK TO FULFIL THESE TASKS

6.0 Emergency Actions

In the event that the situation develops to a major incident or full emergency an emergency situation should be declared and the following activities carried out,

Risk / Hazard	Incident	Possible Actions	
Flood Sustained Cold		In the event of flooding go directly to Section 7.0 'Flooding' CRST Snow Warden Network to meet and:	
Period	Ongoing	 Consider cascade to, and check of, vulnerable persons Advise community to be self sufficient in the provision of salt 	
Heavy Snow	Forecast	CRST Snow Warden Network to discuss situation: Consider to prepare the ICP Advise the community to obtain salt Consider cascade to, and check of, vulnerable persons	
	Not Forecasted	CRST Snow Warden Network to meet and: Consider cascade to, and check of, vulnerable persons Consult and activate appropriate resources as listed in Section 8 'Key Contacts'	
Severe Weather: High Winds	Unexpected winds fell trees causing damage and disruption	CRST to: Identify blocked roads and communicate to Mid Devon District Council (MDDC) (see Section 8 'Key Contacts') Consider cascade to, and check of, vulnerable persons Identify areas and extent of damage, consider the provision of shelter (EAP)	

		CRST to:
	MDDC unable to assist in clearing roads	Identify roads requiring immediate clearance and clear when safe to do so
		CRST to:
	Residents require shelter	 Advise residents to shelter with relatives/friends or, Consider opening EAP
Loss of Mains		CRST to meet and:
Services: Water	Supply failure with	Identify areas affected
	no immediate	Notify South West Water
	relief available	Identify if temporary shelter is required
		Consider cascade to, and check of, vulnerable persons
Loss of Mains		CRST to meet and:
Services: Power	Supply failure with no immediate relief available	Identify areas affected
		 Notify Western Power Distribution (0800 6783 105)
		Identify if temporary shelter is required
		Consider cascade to, and check of, vulnerable persons
		CRST to:
	Residents require temporary shelter	Advise affected people to shelter with relatives/friends or,
		Consider opening EAP
Gas pipe leakage or	Leakage/explosion	CRST to:
damage		 Notify Gas Emergency Services free on 0800 111 999 and other emergency services as required
		Consider cascade systems to inform those most at risk
		Warn traffic with warning signage if needed
		Follow guidance of emergency services and

		offer assistance where appropriate
		Possible use of Newton St Cyres Parish
		Hall, Newton St Cyres School or Recreation
		Ground Hall for those delayed/evacuated
		from homes/cars
Structure failure	Bridge collapse	CRST to:
Structure failure	Bridge Collapse	CRST to.
	Telegraph pole	Notify emergency services and DCC
	falls on road	Warn traffic with warning signage
	Wall collapses on	Follow guidance of emergency services and
	road	offer assistance where appropriate
Major pollution	Domestic oil	CRST to:
event	leakage	Notify emergency services (101)
	Road traffic	Stop others entering danger zone
	incident spillage	Cascade warnings
	Commercial	
	pollution escape	Follow guidance of emergency services and
		offer assistance where appropriate
Drought and heat	Water shortages	CRST to:
Drought and heat waves	Water shortages to housing in	
		CRST to: Identify vulnerable groups and check on needs
	to housing in	Identify vulnerable groups and check on needs
	to housing in	 Identify vulnerable groups and check on needs Inform public of the dangers of heat waves
	to housing in	Identify vulnerable groups and check on needs
	to housing in parish Widespread	 Identify vulnerable groups and check on needs Inform public of the dangers of heat waves
waves	to housing in parish Widespread illness in the	 Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them
waves	to housing in parish Widespread illness in the community	Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them CRST to:
waves	to housing in parish Widespread illness in the community especially	 Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them CRST to: Identify vulnerable groups and check on needs if safe to do so
waves	to housing in parish Widespread illness in the community especially amongst very	 Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them CRST to: Identify vulnerable groups and check on
waves	to housing in parish Widespread illness in the community especially	 Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them CRST to: Identify vulnerable groups and check on needs if safe to do so
waves	to housing in parish Widespread illness in the community especially amongst very	 Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them CRST to: Identify vulnerable groups and check on needs if safe to do so
waves	to housing in parish Widespread illness in the community especially amongst very	Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them CRST to: Identify vulnerable groups and check on needs if safe to do so Follow guidance of health officials
waves Pandemic Fire	to housing in parish Widespread illness in the community especially amongst very young and elderly	 Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them CRST to: Identify vulnerable groups and check on needs if safe to do so Follow guidance of health officials CRST to: Notify emergency services (999)
waves Pandemic Fire	to housing in parish Widespread illness in the community especially amongst very	Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them CRST to: Identify vulnerable groups and check on needs if safe to do so Follow guidance of health officials CRST to:
waves Pandemic Fire	to housing in parish Widespread illness in the community especially amongst very young and elderly	 Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them CRST to: Identify vulnerable groups and check on needs if safe to do so Follow guidance of health officials CRST to: Notify emergency services (999) Follow guidance of emergency services and offer assistance where appropriate
waves Pandemic Fire	to housing in parish Widespread illness in the community especially amongst very young and elderly	 Identify vulnerable groups and check on needs Inform public of the dangers of heat waves and how to avoid them CRST to: Identify vulnerable groups and check on needs if safe to do so Follow guidance of health officials CRST to: Notify emergency services (999) Follow guidance of emergency services and

Transport Incidents Road Traffic Incident A377		 Possible use of Newton St Cyres Parish Hall, or Newton St Cyres School for those delayed/evacuated from homes/cars CRST to: Notify emergency services (999) Follow guidance of emergency services and offer assistance where appropriate
Railway Incident (Exeter to Barnstaple Branch Line) Aircraft incident	Spontaneous	 Consider cascade systems to inform those most at risk Possible use of Newton St Cyres Parish Hall, Newton St Cyres School or Recreation Ground Hall for those delayed/evacuated from homes/cars
Landslip Deep hedges	Spontaneous (historically preceded by heavy rain and flood events)	 CRST to meet and: Identify areas affected Identify if emergency services are required (notification of Police) Place temporary advisory signage if necessary Consult and activate appropriate resources as listed in Section 8 'Key Contacts'
Emergency Vehicle Access	Vehicles parked on roadside and blocking Emergency Services access	Politely ask residents to park responsibly

7.0 Flooding

7.1 Local Flood Warning Triggers

Local Flood Warning Triggers

Due to the topography of Newton St Cyres Parish it is at high risk of flash flooding. The following observations should trigger a potential flood response.

Generally:

- Heavy persistent rain
- Ground saturation from previous storms
- Well water levels increasing
- Met Office warnings

A377:

Water on the A377 road at Langford Bridge or west of Smallbrook.

West Town:

- Water in the Shuttern rising quickly, entering gardens and flooding West Town Road
- Increased flow rates across the ford in Pump St.
- Warning from tipping rain gauge sent to CRST members

Sweetham:

- Water levels at the Cowley Bridge, Yeoford and Upton Helliar water level monitoring stations⁴ - these charts indicate when flooding is likely.
- Flooding of the Creedy valley and fields adjacent to Station Road
- Flood water crossing Station Road
- Obvious ground saturation especially at the Recreation Ground

⁴ The Environment Agency monitors water levels at three points along the Creedy: at Yeoford, at Cowley Bridge and at Upton Hellions. These are updated regularly and can be viewed on the internet at the following websites: Yeoford: http://apps.environment-agency.gov.uk/river-and-sea-levels/120726.aspx?stationId=3244, Cowley Bridge: http://apps.environment-agency.gov.uk/river-and-sea-levels/120726.aspx?stationId=3245

- Water flowing along the road perpendicular to and above Sweetham between Rew Cross and Wyke Cross
- Flow rate increase from Lower Rewe area into the stream depositing into the culvert east of New Estate in Sweetham and flowing over the road

Smallbrook:

Water backing up behind the culvert under the A377

Langford

Water covering the Langford Road

Half Moon

Water flooding garden areas around the weir.

7.2 Actions to be taken during a Flood

Flooding is the most likely emergency to affect the community. The five key risk locations are shown in the first column of the table below.

A major incident or emergency is likely to go through a number of stages. Three stages have been identified, each has a number of triggers and associated actions.

The triggers should be monitored by the **Flood Response Network (FRN)** of the CRST and appropriate actions carried out. Actions should be recorded in the log sheet in Annex C. **An abbreviated form of these action is shown on page 42.**

Location at Risk	Trigger	Local Action
Properties in the vicinity of:	STAGE 1:	STAGE 1:
	Met Office Severe Weather Warning	 FRN are aware and on
1) Sweetham	Yellow/Amber Alert and heavy rainfall	heightened alert
	Flood Alert issued for the River	 FRN to be prepared and
Water floods from the	Creedy – assess local conditions!	check there is adequate
Creedy across adjacent	,,	equipment in store
fields and blocks Station	Environment Agency water level	• FRN to advise the
Road (also run-off blocks	gauges at Cowley Bridge, Upton	community to be
Camps Bridge and road	Hellions and Yeoford indicate	prepared to protect
towards Langford)	flooding potential	properties
	Water beginning to flood the fields to	 FRN to be prepared to
Water flows across the	the west of Station Road (Site E -	engage in door knocking
road between Wyke Cross		duties

and Rew Cross and into the stream flowing at the bottom of properties to the East of New Estate and through a culvert into fields north of railway line

2) West Town Road and Pump St

Water flows from the
Shuttern Brook along
Marsh Lane and down the
front of properties in West
Town Rd and behind
properties in Woodlands to
cross Pump Street where it
continues to merge with
the Creedy

3) Smallbrook

Water flows down Small
Brook and runs of adjacent
fields to build up on south
side of culvert under the
A377 before crossing field
to join the Creedy

4) Langford

Flooding of Jackmoor brook covers road and poses threat to neighboring houses and the caravan park

5) Half Moon

The Creedy floods near the weir and threatens neighboring properties.

see map in Annex D)

Water beginning to flow across the road between Wyke Cross and Rew Cross (Site C)

Warning from Shuttern Rain Gauge and Shuttern brook fills to edge of banks (Site I)

Well water levels in properties in the community rise significantly

Water starts to build up at Smallbrook culvert (Site K)

Water from the Jackmoor brook starts to flood the Langford road (Site F).

FRN to monitor likely overtopping locations

STAGE 2:

Met Office Severe Weather Warning Amber/Red (Rainfall).

Flood Warning issued for the River Creedy – assess local conditions!

Environment Agency water level gauges at Cowley Bridge, Upton Hellions and Yeoford indicate flooding very likely

Water flows over Station Road (Site E) and floods Langford road (Site F)

Water in brook to near Sweetham Cottages over tops banks (Site D)

Shuttern overflows into gardens along West Town Road (Site I)

Further warnings from Shuttern Rain Gauge

Water backs up towards properties at Smallbrook (Site K)

Gardens at Marsh Mill Court in Half Moon start to flood (Site H)

STAGE 2:

- FRN notifies emergency services
- FRN opens ICPs
- FRN engages the CRST to commence door knocking on properties under threat.
- FRN allocates roles, responsibilities and procedures
- FRN places emergency signage near bridge on Station Rd, Langford road, A377 at Smallbrook and Half Moon, and near Sweetham Cottages as appropriate and safe
- FRN advises community to deploy property protection measures.
- FRN considers opening EAP if required.

STAGE 3:

Environment Agency water level gauges at Cowley Bridge, Upton Hellions and Yeoford indicate flooding has occurred

Severe Flood Warning issued for the River Creedy – assess local conditions!

Station Road is blocked by floodwater closing access to Sweetham (Site E) and blocks road through Langford (Site F)

Sweetham Cottages are under threat from flooding (Site D)

Houses adjacent to Shuttern under threat of flooding (Site I)

Houses at Smallbrook under threat from flooding (Site K)

Ground floor flats at Marsh Mill Court, Half Moon under threat from flooding (Site H)

STAGE 3:

- FRN notifies emergency services (101 and 0345 988 1188)
- FRN deploys equipment to vulnerable spots
- FRN co-ordinates volunteers as required through emergency services
- FRN coordinates evacuation to EAP if necessary

8.0 Key Contacts

In the event of an emergency in the community there are a number of key people that can be called e.g. Emergency Services, Health Organisations, Parish / Borough / County Councils, Water Company, Gas, Doctors, Highways, Environment Agency, and Schools. These are listed below,

	Service / Name	Telephone Number	Additional Information
	CRST	Contact the Crown and Sceptre Pub: 01392 851278	See Section 3
Key Individuals	ICP1/EAP1 Parish Hall	01392 851337	Roy Beckett, 01392 851730 Mary Long, 01392 851624 Roger Wilkins, 01392 851337
	ICP2/EAP2 Recreation Ground Hall		Tony Lewis, Angela Parker, 01392 851505 M. Larcombe, 01392 851719
	Police	Emergency: 999 Non Emergency: 101	
Emergency Services	Devon and Somerset Fire and Rescue Service	Emergency: 999 Office: 01392 872 200	Fire/Flood Rescue, Support/Resources
	Ambulance Service	Emergency: 999 General: 01392 261621	
Activation and	Mid Devon District Council Activation	01844 255255	Emergency Planning Callout
Emergency Planning	DCC Emergency Planning Service	01392 382680 Fax: 01392 382709	
	MDDC Emergency Planner	01884 234997	Julia Ryder

	Service / Name	Telephone Number	Additional Information	
	Devon County Council	0845 1551020	General Enquiries	
NSC Parish Council		01392 851148	Jane Hole	
	Environment Agency Floodline	0345 988 1188	Flooding Events	
	Environment Agency	08708 506506	General Enquiries	
Flooding and Forecasting	Met Office	0870 9000100	Meteorological Forecasting	
	Met Office Weathercall	09014 722054		
	Mid Devon District Council Environmental Health Dept.	01884 244600	Environmental Health Concerns	
	South West Water	0800 1691144	Non-domestic water leaks	
Utilities	Western Power Distribution	Office: 0845 6012989 Silent: 0800 365900	Power cuts	
	ВТ	01525 290647 0800 800150	Telecommunications	
	Newcombes Surgery	01363 775066	Medical/Healthcare	
	Chiddenbrook Surgery	01363 772227	Medical/Healthcare	
Healthcare	NHS Direct	0845 4647	Advice	
	Crediton Hospital	01363 775588	Medical/Healthcare	
	Royal Devon and Exeter Hospital	01392 411611	Medical/Healthcare	
	RAC Breakdown	0800 828 282	Vehicle Recovery	
Vehicle	AA Roadwatch	0906 884 322	84322 from mobile	
Recovery and4x4	AA Breakdown	0800 88 77 66 0121 275 3746		
	Devon Recovery Service	01392 435747	Vehicle Recovery	

	Service / Name	Telephone Number	Additional Information
	Devon and Cornwall 4x4 Response	Normally only activated via the Police	4x4 Response
	Newton St Cyres Primary School	01392 851267	
	Brampford Speke Primary School	01392 841414	
Schools and Colleges	Queen Elizabeth's	01363 773401	
Colleges	Exeter College	0845 111 6000	
	University of Exeter	01392 661000	
	BBC Radio Devon 104.3FM	News: 01752 234511 Travel: 0845 3002829 On air: 0845 3011034 Exeter: 01392 215651	Media, Warning, Informing
Local Media Services	Radio Devon 103.4FM	Traffic: Station:	Media, Warning, Informing
	Heart 100.5-100.8FM		Media, Warning, Informing
	Crediton Courier Newspaper	01363 774263	Media, Warning, Informing
	RSPCA	24 hour: 0300 1234999 Office: 0300 1234555	Animal Welfare
Animal	DSFRS Large Animal Rescue	Only to be requested via the on scene Fire Commander	Large Animal Rescue
Welfare	St Boniface Veterinary Clinic	01363 772860	
	Wildman Equine Practice	01392 851753	Veterinary Surgery
	Jonathan Wood Veterinary Surgeon	01363 772319 (24hrs)	
Emotional Support	Samaritans 24 hours	0845 3030900	Support
		30	

	Service / Name	Telephone Number	Additional Information
Services	Victim Support 8am-8pm	0845 3030900 0845 676 1020	Support
	Revd. Douglas Dettmer	01392 860332	St Cyr and St Julitta
	Cllr D Baker - Chairman	01392 851752	
	Cllr J Enright - Vice Chairman	01392 851859	
	Cllr J Baker	01392 851752	Community Support Group
Parish	Cllr K Anstey	01392 851190	
Councillors	Cllr S Parker	01392 851505	
	Cllr T Sedgwick	01392 851223	Snow Warden Coordinator
	Cllr C Southcott	01392 851569	
	Cllr R Cashmore	01392 860053	Parish Council Community Resilience Link
	Clir J Walters	01392 851271	

ANNEX A: VULNERABLE RESIDENTS AND PROPERTIES

Vulnerable Residents, Properties and Locations Where Early Assistance May Be Required

Potential Vulnerability	Name	Address	Contact	Notes/Assistan ce required
Children	Primary School	School Road	Head: Glynis Harris, 01392 851267	122 Students
Elderly	Langford Park nursing home Court Orchard	Langford Road, Exeter, Devon EX5 5AG.	Joanne Burchall - Manager 01392 851473	
Tourists	Langford Bridge Caravan Park	Langford Bridge House, Langford Road, EX5 5AQ	01392 851459	

Properties Vulnerable to Flooding

	Street/Road Name	House Numbers/Name	Map Site	Notes
	Sweetham	All properties surrounding the Culvert to east of New Estate	D	8-10 properties at risk of flooding
	West Town Rd	All properties	I	Water flows at the back of properties in their gardens
	Woodlands	All properties	I	
Priority Evac.	Pump Street	All properties	J	Pump Street is the lowest road – Priority Evac.
	Smallbrook	Properties on both sides of the A377	К	Water backs-up on South side of road
	Langford	Properties around the Jackmoor Brook and the Langford Bridge Caravan Park	F	Road and surrounding fields flood
	Half Moon	Properties around the weir	Н	Runoff from road and Creedy flooding affects households in Marsh Mill Court

ANNEX B: EAP EVACUEE REGISTRATION FORM

When an evacuation is deemed necessary and appropriate, people will need a safe place to gather to receive vital information about the emergency. This safe place is the Evacuation Assembly Point.

Name:		 	
Address:		 	
Contact:		 	
Next of Kin Conta	act:	 	

Important Information

Please take a few moments to read this sheet as it contains important information that you will likely need regarding the EAP. Evacuees are encouraged to help in the EAP. Please see the staff if you believe that you can help.

Registration

Please register at the Registration table; it assists if any of your relatives are trying to trace you. Registration information is considered confidential. We encourage you to notify one family member or friend as to your whereabouts and then ask them to notify others that may be concerned about you.

Personal Belongings and Children

We cannot assume responsibility for your belongings. Please keep valuable items with you. Parents are responsible for keeping track of and controlling the actions of their children. Please don't leave them unattended.

Medical and Injuries

If you have a medical condition that could require special consideration, i.e., heart condition, recent surgery, or pregnancy, please bring this to the attention of the staff. All

medically related information should be noted on your registration card and will be treated with confidentiality.

News/Media

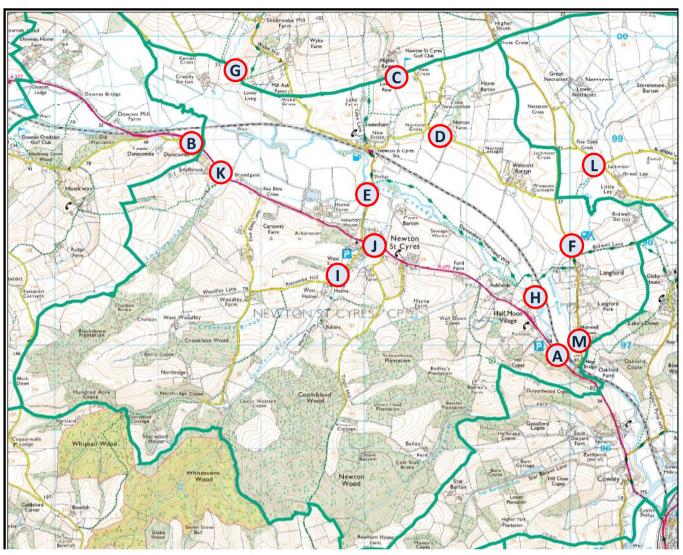
News/media representatives often visit the EAP during emergency operations. They may request interviews or photographs of you; however, they must ask your permission first. It is your right to refuse. Please report any problems or questions regarding the media to the EAP Coordinator.

ANNEX C: LOG SHEET

It is important to record all information during an emergency. Completing a log sheet is an easy way to ensure information is not lost. It can also help support / justify any decisions made or actions taken.

Date	Time	Information / Decision / Action	Initials

ANNEX D: MAP OF THE COMMUNITY WITH KEY LOCATIONS



Map provided by Devon County Council

A= A377 flooding site to east of parish

B= A377 flooding site to west of parish

C= Rew

D= Flood area to east of New Estate

E= Station Road over River Creedy

F= Jackmoor Brook in Langford

G= Camps Bridge

H= Half Moon village

I= West Town Road

J= Pump Street

K= Smallbrook

L= Jackmoor

M= New Bridge

ANNEX E: SUGGESTED CONTENTS OF CRST GRAB BAG

- · Copy of the plan
- Map of the village
- Head torch check batteries
- Spare torch batteries
- Reflective jacket or waistcoat (to appropriate Health and Safety standard)
- Waterproof gloves
- Hand sanitizing gel
- Drinking water
- Snack bars
- Lightweight raincoat
- Basic first aid kit
- Mobile phone
- Walking stick to probe water for dangers (e.g. potholes)

ANNEX F: SELF HELP HOUSEHOLD EMERGENCY PLAN

Emergencies can affect the community with little or no notice. Being prepared can help reduce the effects on your families' lives, reduce the need for help from others and enable you to support the vulnerable in your community.

If you are experiencing a flooding issue, or other emergency inform the Parish Council Team immediately on 01392 851148 so that assistance can be given and the appropriate resources can be prioritised.

Disruption to essential services such as water and electricity, to regional and national travel and telecoms are all ways an emergency can affect our busy everyday lives.

Complete the following sections and keep the plan in a safe place that all members of your household can easily access:

If you are not involved in an incident but are close by or believe you may be in danger, in most cases the advice is:

GO IN, STAY IN, TUNE IN.

Station	Frequency	Website
BBC Radio Devon	94.8, 95.8, 96, 103.4, 104.3 FM	www.bbc.co.uk/devon

Inform the rest of your Family or Housemates

Household Contact Details							
Name Mobile Work							

If you are evacuated is there somewhere you can go? Friends or Family?

If you can't contact each other, where should you meet / or who should you leave a message with?

Who will be responsible for picking the children up from school? (If applicable)

How do you turn off the following? Who is responsible?					
Electricity					
Gas					
Water					

Key Contact Numbers

Emergency Telephone Numbers							
Emergency Services	999	Doctor	01822 852202				
NHS Direct (Until February 2014)		School					
Local Police Station 101		Home Insurance					
Local Authority 01822 813600							

Create an Emergency Box

Be prepared. Creating an emergency box will help you locate essential items quickly in an emergency.

Suggested items include:				
Torch and spare batteries	Toiletries			
Battery powered radio and spare batteries	List of useful contact numbers			
Candles / Matches	Essential medical supplies			
First Aid Kit	A copy of this plan			

In case you are unable to leave the house, you should have:						
Bottled Water	Ready to eat food (tinned)					
Bottle / Tin Opener						
In case you are stuck in your car, you should have:						
Bottled Water	Blankets					
Torch and spare batteries						

If you are in a position where you are able to offer help to your community, start by checking that your neighbours are safe and well.

Address	Home Telephone	Mobile
	Address	Address Home Telephone

Useful Websites					
Devon County Council	www.devon.gov.uk				
,	(Search: 'Emergency Planning')				
Environment Agency	www.environment-agency.gov.uk				
BBC Devon	www.bbc.co.uk/devon				
National Flood Forum	www.floodforum.org.uk				

Individuals and families are encouraged to have their own sand, sandbags, and Polythene sheets to help protect their properties from flooding, and are encouraged to attend community Flood Workshops where advice will be given.

The Environment Agency also has a selection of online help toolkits,

http://www.environment-agency.gov.uk/homeandleisure/floods/38329.asp

NOTES:

If you are involved in any emergency it is important to:

- Make sure **999** has been called if people are injured or if there is a threat to life
- Not put yourself or others in danger
- Follow the advice of the emergency services
- Try to remain calm and think before acting and try to reassure others
- Check for injuries remember to attend to yourself before attempting to help others

FLOOD ACTION CHECKLIST

	INDICATORS	ACTIONS								
STAGE 1	 Met Office Severe Weather Warning yellow/amber, Heavy persistent rain; Tipping rain gauge alert; Water level gauges at Cowley, Yeoford and/or Upton Hellions indicate flood potential, Field flooding at Station Well waters rise; Water build-up at Small Brook, on Jackmoor; at Langford, & on road at Rew 	1. NSC Community Flood Response Network (FRN) notified and meet	2. FRN prepar check emerge supplies. Communication network estal	ons olished.	3. FRN notifies commu in risk a of haza	nity reas	4. FRN prepares on Comm Support (CSG) to on doors raise alan	nunity Group knock to	5. FRN monito over- toppin locatio	g
STAGE 2	•Met Office Severe Weather Warning amber/red, •Water level gauges at Cowley, Yeoford and/or Upton Hellions indicate flooding very likely, •Water cross Station Road & Langford Road; •Water in gardens of Sweetham Cottages, Smallbrook, West Town Road & Marsh Mill Court; •Water floods road at Smallbrook, on Jackmoor & at Langford.	1. FRN notifies emergency services 101 and 0345 988 1188. Opens emergency stores.	2. FRN opens ICPs. Recreation Hall 01392 851505 Parish Hall 01392 851337	3. FRN: door kn in team to notifi vulnera groups/ propert FRN che every 30	ocking s of 2 y ble ies.	4. FRN places emergency signage in flood areas where safe to do so		nity to old ontrol	6. FRN considers opening EAP if required.	
STAGE 3	•Water level gauges at Cowley, Yeoford and/or Upton Hellions indicate flooding has occurred, •Station Road & Langford Road are blocked; •Water up to buildings at West Town Road, Sweetham Cottages; Smallbrook, Marsh Mill and Langford. •Water floods road at Smallbrook, on Jackmoor & at Langford; •Gardens at Marsh Mill Court start to flood.	1. FRN notifies emergency services 101	2. FRN responds to calls for assistance at vulnerable spots.	volun	inates teers CSG as red by gency	evac if nee Reco Evac	dinates uation to EA eded. ords on EAP			